Agriculture and Rural Development

by

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Key Take Home Messages:

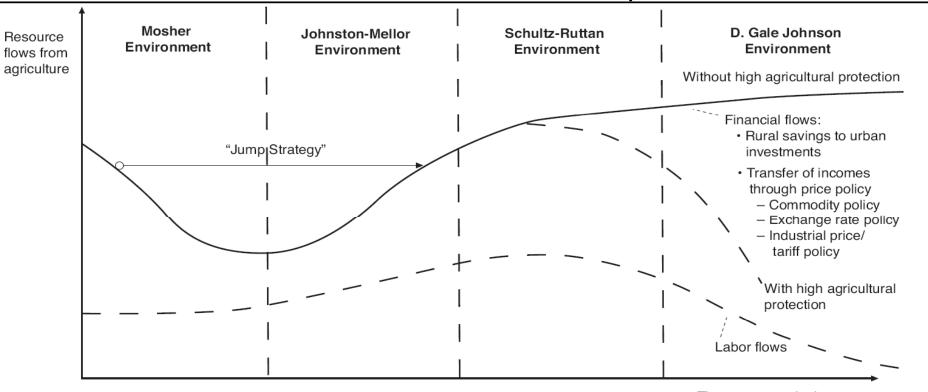
- Key elements adoption of 'Agriculture as Engine of Growth' via 'New Vision of Agriculture', 'Comprehensive Supply Chains and Trading Networks' as well as 'Agriculture ++' Strategy
- Dynamics, spatial and temporal considerations trade-offs. Therefore policy and strategy formulation and execution need to be managed and coordinated – liberalization with improved governance – Between Ministries, between Union and Regions/States.
- Increasing role of private sector or demand/market-driven, P-P-P Provision of Public goods (blurring of Public-Private goods dichotomy). FDI and understanding market trends and opportunities – need to be proactive
- BUT Government role crucial Investments in infrastructure (transportation, electricity and cost of doing business), provision of smart and well-targeted subsidies; investments in science & technology, and innovation along supply chain, agri-support services and foundations and rural ecosystem for balanced, sustainable and inclusive growth & food security.

Key Take Home Messages (Cont'd):

Key considerations/suggestions over next 5-10 years – building on progress made in transformation efforts since 2011 include:

- Need to be more proactive in seeking out FDI (in pivotal segment of supply chains) and penetrating new (likely to remain more lucrative) markets
 EU, China and further afield rice, fisheries products, high value products
 (beyond 'pillar crops') Myanmar's future branding/advantage –
 safe, traceable and 'green' food increasing premiums
- Besides strategic ports and SEZ, greater integrated efforts to develop strategic border trade – leveraging on increasing connectivity in Continental Asia – from improved infrastructure of neighbouring countries (initially China and Thailand) including spring-boarding to 3rd country and beyond – revival of 'Silk Route'. Cost effective, sustainable and potentially more inclusive means of developing border regions/states
- Beyond the 2 growth poles of Yangon and Mandalay, concerted efforts to develop Agricultural Hubs (e.g. Pathein, Monywa, Taungyi, Hpaan – out of 24 Special Development Regions/Centers already identified by NPED) around key agri-food supply chains and clusters of supporting industries and foundations.

Why Agriculture Development? - Agriculture's Contribution To Economic Growth and Development



Policy Settings:

"Getting Agriculture Moving"—institutional change; new technology; structure of markets and incentives; significant investments in rural infrastructure "Agriculture as a Contributor to Growth"—establish market links with industry; technology and incentives to create a healthy agricultural sector; improve factor markets to mobilize rural resources

"Integrating Agriculture into the Macro Economy"—declining share of food in urban budgets; push to make agriculture efficient; shift resources out, but substantial income distribution problems from lagging rural labor productivity Time or per capita income

"Agriculture in Industrial Economies" small share of food commodities in consumer budgets; income distribution a political issue; unemployment in industrial sector creates pressures to keep labor in agriculture; environmental concerns and "way of life" issues

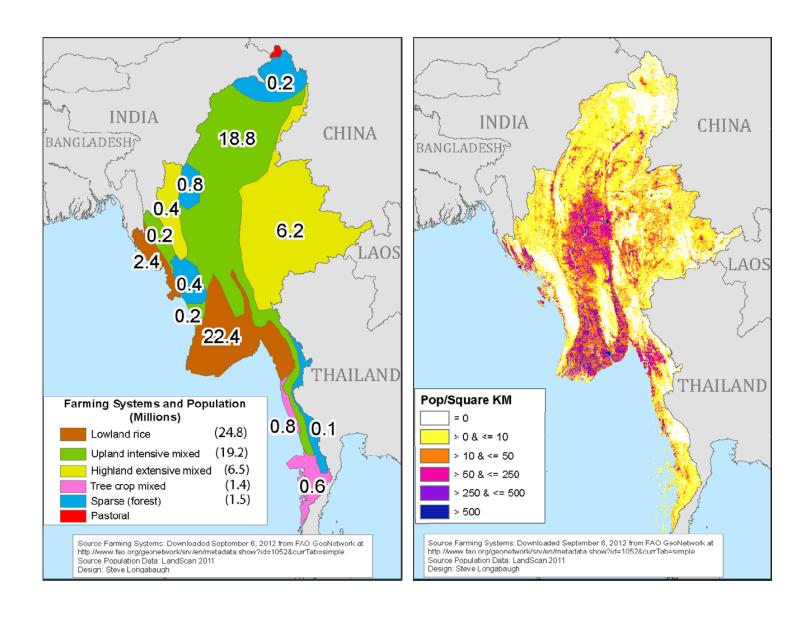
SOURCE: Timmer 1988, 295.

Also Johnson, 1997, 'Agriculture and the Wealth of Nations'

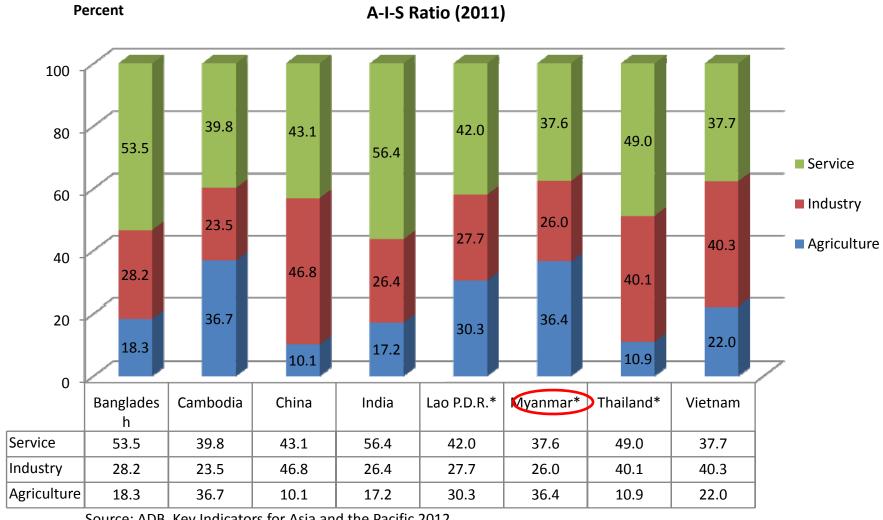
Why Rural Development?

- Poverty incidence is around twice as high in rural than urban areas as of 2010 & rural area account for almost 85 % of total poverty in Myanmar.
- Poverty is multi-dimensional income for the satisfaction of basic needs plus human, physical, political, and social capital as means of achieving income.
- Integrated rural development approach has been adopted to improve the economic and social life of 'the rural poor' in many ASEAN countries.
- To create long-term economic, social and political stability of rural communities based on self-reliance, employment generation and development of the local economy.
- To establish backward and forward linkages to agro-based industry and/or non-farm sector development.
- To support the people-centered development approach rural ecosystem with due emphasis on gender equity and role of homemakers.

'Where are we now – Endowments:



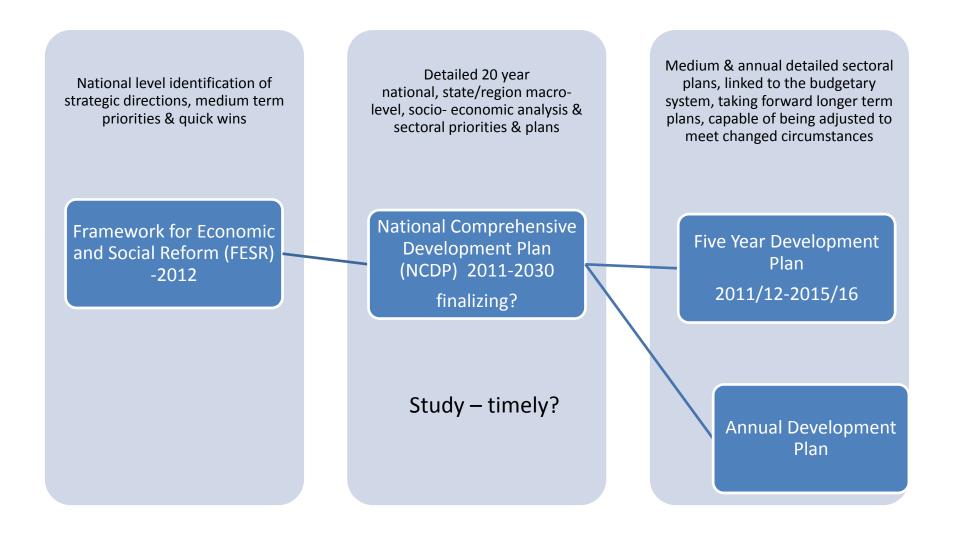
Structure of Economy



Source: ADB, Key Indicators for Asia and the Pacific 2012

^{* 2010}

'Where do we want to be' - National Plans



NCDP also includes Township Development Plan, District Development Plan, State and Division Development Plan as well as Urban Development Plan.

Political, Social and Economic Reforms, Simultaneously

After a year of politically liberalising measures, President U Thein Sein announced in May 2012 a 'second stage of reforms' focusing on social and economic transformation..

- People-Centered Development and four economic policies:.
- 1. Sustaining agriculture development towards industrialization and all round development;
- Balanced and proportionate development among regions and states;
- 3. Inclusive growth for entire population; and
- 4. Improved quality of statistics and statistical system.

FESR, 2012 – 4 strategic thrusts:

- Sustained Industrial development to catch up with global economies while maintaining momentum of agricultural reforms while attaining poverty alleviation and rural development
- Equitable sharing of resources, both budgetary and foreign aid, among regions and states while promoting foreign and local investment for regional development
- Effective implementation of peoplecentered development through community-driven, participatory approaches to improvements in education, health and living standards
- Reliable and accurate gathering of statistical data and other information to better inform public policy decisions

'How to get there' - Basic Considerations:

- Agriculture's contribution to growth GDP (National Accounting) & agriculture as an 'engine of growth' – comprehensive/integrated supply chains and trading networks
- Rural development poverty redressal, mitigate negative impact of rapid urbanization and hollowing out of rural areas
- Why and how Governments intervene accelerate or mitigate trends; through legislation, direct investment, pricing policies - government intervention – more in subsectors/commodities that are more problematic
- Hierarchy of sectoral, regional and national policies plus annual, medium and long term plans
- Dynamics, spatial and temporal considerations trade-offs
- Balanced, inclusive and sustainable growth & food security



'New Vision for Agriculture'

A global agriculture system that harnesses the power of markets and multistakeholder collaboration to feed the world, protect our planet and create prosperity **FOOD SECURITY ENVIRONMENTAL SUSTAINABILITY** Meet nutritional demands while Conserve or enhance the quality and quantity providing affordable choices across the of natural resources; meet the challenges of food value chain changing climate ...while generating economic growth and opportunity **ECONOMIC OPPORTUNITY** Source: WEF, 2010 Drive rural and national economic development around the globe with well-targeted investments

Foundations for New Vision of Agriculture:

From . . .

- Broadly implement individual initiatives across entire country (e.g., fertilizer subsidies, extension, seed systems)
- Individual agendas for country, donors and private sector
- Government-driven
- Design programmes around technical and political considerations

Everything is a priority

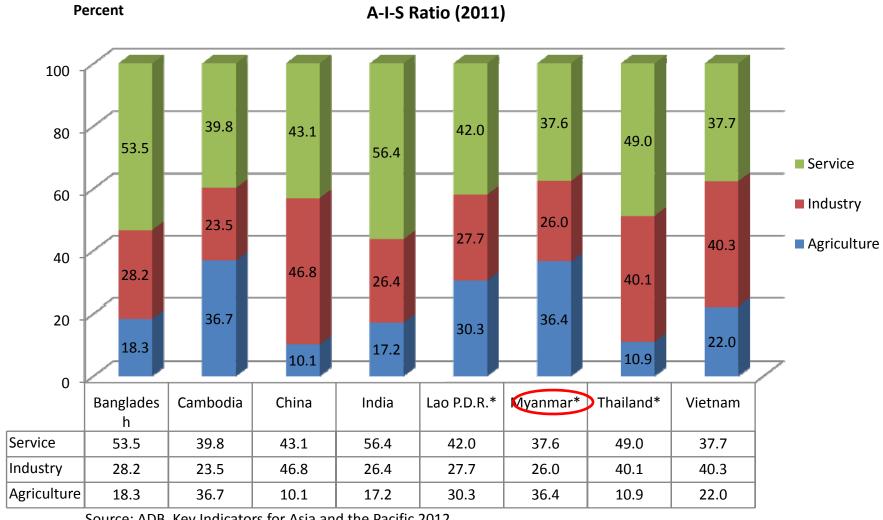
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- Holistic mini-transformations with enough change energy in a geographic region or value chain – then scale from there
- Coordinated, multistakeholder planning process and execution management
- Market-driven, with government as enabler
- Design for scalability
 - Scalable private sector change agents (e.g., nucleus farmers, warehouse aggregators)
 - Focus on replicable contracts
 - Transaction-focused approach
- Explicitly sequence one's activity choices, and explicitly choose not to do certain things



Source: WEF, 2010

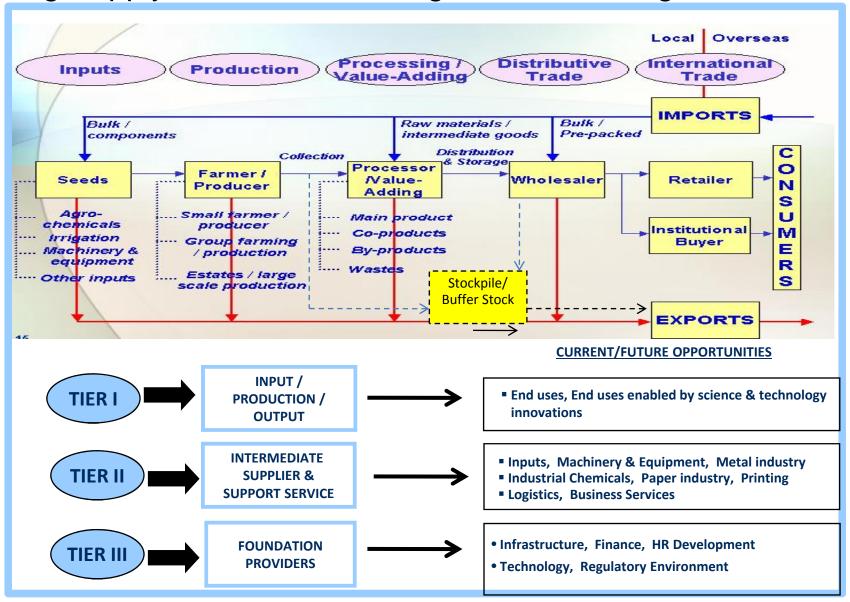
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Source: ADB, Key Indicators for Asia and the Pacific 2012

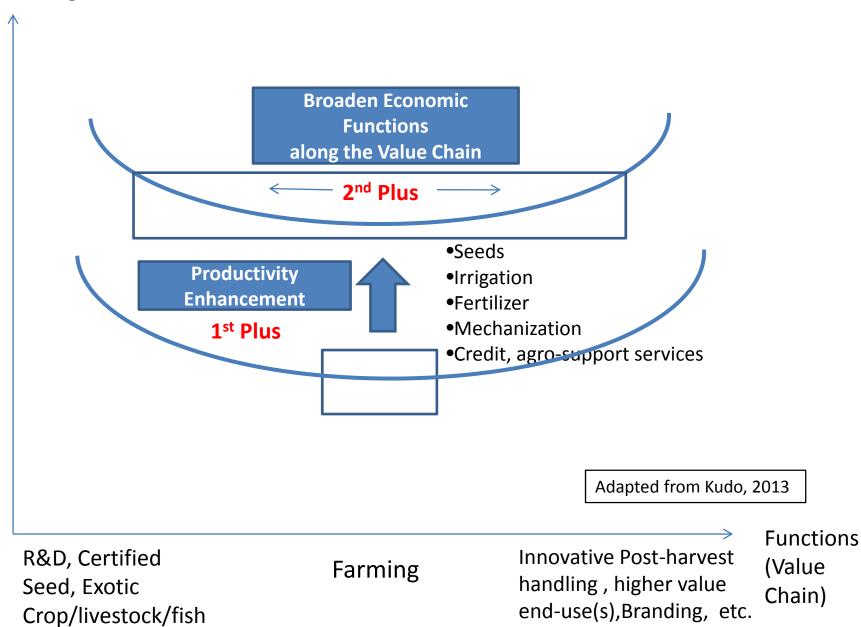
^{* 2010}

Comprehensive Agri-Food Supply Chain – Economic Activities Along Supply Chain: basis for Agriculture as 'Engine of Growth'



Agriculture ++

Value Adding



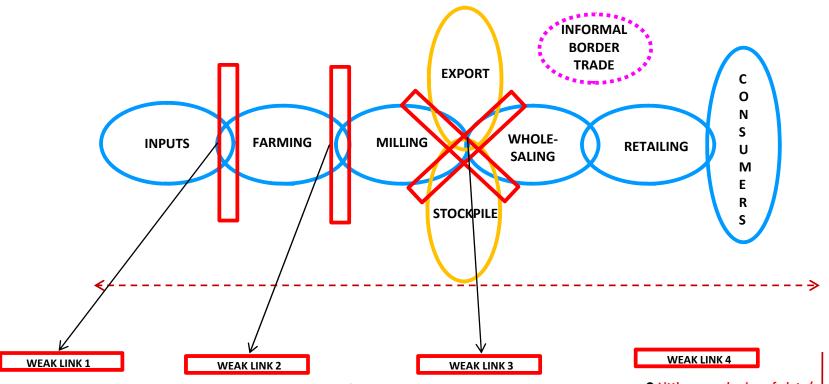
Overview – agriculture and rural development in perspective.

- Myanmar's natural resources endowment and factors of production (Land, Water, Labour, Capital/finance) Agro-ecological Zones (6 zones a la FAO). SWOT for Myanmar
- Agriculture and Rural economy. Review of recent studies and official documents such as 2011/12-2015/16 ~ Fifth Five-Year Plan, Framework for Economic and Social Reforms (FESR), and National Comprehensive Development Plan (NCDP)
- Sub-sector focus and strengths (focus on crops, livestock, and fisheries –
 exclude forestry). Agriculture as an engine of growth, balancing regional
 growth, facilitates rural development and redressing poverty towards
 strong, balanced, inclusive and sustainable growth

Comprehensive/Integrated Supply or Value Chain Development - in general as well as selected value chain of each category (of crops - rice, livestock - poultry and fisheries).

- Transformation of value chains Upstream (inputs supply, production), Midstream (processing, value-adding, 'waste to wealth'), Downstream (whole-sale, retail, trading networks, modern retail outlets – supermarkets).
- Pivotal role of agro-processing/value adding entities (e.g. rice mills) in linking and transforming upstream and downstream segments – need for investment – Foreign Direct Investment (FDI) and Domestic Private Investment (DPI) – Balance agribusiness and smallholder development/promotion and marginalization of stakeholders, especially landless farmers.
- Organization of production units smallholder and large specialization companies - linkages – contract farming, farmers' associations, water user groups, cooperatives. Land development/reform – new land development, in-situ development, consolidation, New legislations.
- Strength of Value/supply chain is in its weakest links.- map out for each selected value chain (crop, livestock, fisheries)
- Progress since 2011
- [Extent of detail and coverage will be coordinated and tied in with other relevant chapters.]

Prioritizing and sequencing interventions – Myanmar Rice Supply Chain: Strength of Chainis determined by weakest link



- purity and quality of seeds
- quality & appropriateness of fertilizers, pesticides
- R&D and extension
- Rural financing

• Cultural practice leads to 'sun-

- cracking' high brokens

 Lack of proper drying & storage
- Lack of proper drying & storage facilities at mills, especially for summer crop
- Lack of development of other end-uses of rice and rice byproducts
- Financing issue most mills operating under capacity coping mechanism
- ●Low productivity growth

- Exports consistency of quality and supply not assured - supplydriven, poor understanding of dynamics of markets – global, regional
- Stockpiling rationale, strategic approach, social obligation
- Parallel market –border trade –
 price gap/differential rice to
 China, paddy to Thailand
- Little or no sharing of data/ information along supply chain - collected and disseminated by different interest groups
- Data quality & consistency problem from production to per capita consumption
- High transportation/logistics cost
- **©**Financing issue
- Not fully utilizing agriculture as 'engine of growth'

Stages of economic transformation – Variation - temporal and spatial considerations. Public-Private-Partnerships especially in development of comprehensive agri-food supply chains and trading networks – strategic investments at key pivotal points in supply chain. Care – public-private goods dichotomy increasingly blurred

- Rural labour: availability, underemployment, migration to urban centres (urbanization process) and overseas, seasonality, skills level dynamics wage rates, productivity economic transformation over time danger of hollowing out of rural areas need for rural growth centres and linkages (value adding in rural areas)
- Regional development and development of rural growth centers and Agricultural Hubs (e.g. Pathein, Monywa, Taungyi, Hpaan – out of 24 Special Development Regions/Centers already identified by NPED) around key agri-food supply chains and clusters of supporting industries and foundations

Diversification – Overemphasis on rice?

- Crop (enterprise)-choice farming systems. In irrigated areas Paddy
 ++, involving diversification to higher returns commodities/enterprises poultry, horticulture and aquaculture higher returns per unit area.
- Increasingly, market driven need to be proactive especially for new markets with lifting of sanctions (EU and US) and China
- Beyond 'pillar crops' of rice, pulses and beans, and oilseeds –
 rubber, sugar, corn and soya bean (animal feed), beverages (coffee, tea) for
 upland areas development and convergence of supply chains and trading
 networks green food and green growth.
- Food safety and traceability Myanmar's competitive edge?

Institutional development

 research and extension, resource management (especially land and water), farmer organization, policy analysis and planning (at Union and Region level).

Importance of Connectivity

 Infrastructure, logistics (and market access), ICT (especially mobile phones and internet), ports and border trade - current state, needed investments, policy and management. [Extent of detail and coverage will be coordinated and tied in with other relevant chapters.]

Moving Forward:

- Interplay of above issues, dimensions dynamics
- Lessons from benchmarked ASEAN countries (what to do as well as what to avoid/pitfalls)
- Future direction and policy recommendations which dovetails with and reinforces those of other components of study in support of and consistent with the Overall Growth Strategies (Chapter 1)

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Conclusion:

From all indications, Myanmar will rise to the challenge and make great strides in agriculture and rural development, largely by 'feeling stones to cross the river', in a step by step manner. There will be a lot of learning by doing and on-course corrections, largely because of the unprecedented simultaneous economic, social and political reforms path that Myanmar has embraced.

In this regard it is worth recalling Victor Hugo's prediction made two centuries ago, that 'Minds open to ideas, and markets open to trade, will be the final battleground'.

As well as be guided by Kalama Sutta (Kalama Thoke) – *Anguttara Nikaya of Tipitaka* - Discourses of the Buddha

