



# 24TH ASIA-PACIFIC ROUNDTABLE

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# STRENGTHENING COMPREHENSIVE AND COOPERATIVE SECURITY IN THE ASIA-PACIFIC

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"The Dawn of the Asian Century: Southeast Asian Perspectives"



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#### DAWN OF AN ASIAN CENTURY

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This subject has fascinated and preoccupied academic and intellectual discourse for some two decades now. This essay addresses two sets of questions:

<u>Firs</u>t, Asia is indeed resurging. But is this really the dawn of an Asian century? Who will this century belong to?

<u>Second</u>, to my mind, the real issue is not whether Asia will become the leading power of the 21<sup>st</sup> century. The real issue, for Asians at least, is what they make of the power that is returning to them. What can Asia do for itself and for its neighbours that will enhance mutual peace, stability and prosperity? And how can the rest of the world best respond to the resurgence of Asia? How can they, working with Asia, help make the 21<sup>st</sup> century a better century for all?

### The 21<sup>st</sup> century: whose century?

That the global economic balance has been tipping towards Asia in recent decades is quite clear. This trend is also expected to persist in the foreseeable future. Asia's largest economy China grew spectacularly at an average rate of 9.5% each year in the last two decades, and India grew at 6%. China in effect has become the engine of economic growth in East Asia following the most recent financial crisis. While the East Asian and Indian share of the global economy grew, that of the West decreased. The US share of global GNI in fact declined severely from almost half in the middle of the last century to 28% in 2006 (although in fact it has steadily become much more prosperous).

A Carnegie Endowment study of what it termed "The World Order in 2050" projects China's average annual economic growth in the period 2009-2050 at 5.6%, India's at 5.9% and Indonesia's at 4.8%. This compares with the US at 2.7%, Germany at 1.4%,

UK at 2.1% and France at 2.1%. Increasingly therefore, relative economic weight will shift from the West towards East Asia and India.

By 2030 China will be almost as large as the US in real GDP terms, and India nearly the size of Japan. By 2050 China will be the world's biggest economy and India the third largest (See Fig. 1).

But does this mean that we are now at the dawn of the Asian century, and that the 21<sup>st</sup> century will belong to Asia?

I think it is too early to tell, and chances are it will not. The most dynamic, performing and largest Asian economies will be greatly empowered. Their voices will be heard and heeded more, their strategic reach will grow and their interests will be better represented in the regional and global order.

But this will not be the Asian century. It will be a century of several poles where the different dimensions of power will be shared among several major states and regional entities. The 16<sup>th</sup>-19<sup>th</sup> centuries were clearly Europe's. The 20<sup>th</sup> century was America's. In their time each wielded sufficient power to construct the regional and global order.

Europe produced the Treaty of Westphalia of 1648 which underpins the state and the state-based international order to this day. In their heyday European powers literally conquered or dominated every other continent. The global economy was made to serve the European economy.

In the last century America confronted the German, Japanese and Soviet challenges but it prevailed over all through the alliances it led. The US economy accounted for half the global output after the Second World War. The US was able to steer first the conceptualization then the actualization of the League of Nations and United Nations. It structured and dominated the global economic and financial order through the Washington Consensus and the Bretton Woods institutions During the bipolar Cold War the US was the more comprehensive and potent power, and when the Berlin Wall fell 21 years ago the US effectively became the global hegemon.

American and the West have suffered reverses in the past, as in Vietnam. The West is probably in the midst of reverses now in Iraq, Afghanistan and the Middle East too. Western power is declining. But I do not see Asia as exercising anything like the kind of power the US and the West wielded in the foreseeable future to merit the 21<sup>st</sup> century being dubbed an Asian century.

There are a number of reasons for this assertion. Three are given below:

1. The global economic landscape will be multipolar rather than dominated by any one country. China will likely emerge as the world's largest economy, but the US will not be far behind. India and EU will be strong thirds. Japan, Brazil and Russia will be other large economies. And who knows, an integrated ASEAN will also be in the major leagues (Fig. 1).

But there is another reason too why Asia led by China and India will not dominate the economic landscape as much as Europe and the US did earlier. Size or quantity alone cannot be the measure of economic prowess. Quality matters very much too. In this regard China and India are expected to continue to lag behind the developed Western economies. As <u>Table 2</u> and <u>Fig. 3</u> show, China, the world's largest economy in 2050, will have tripled its per capita GDP by then, but it will still be just a third of the per capita GDP of US and half of Japan's, South Korea's, Germany's and the United Kingdom's. India will triple its per capita output too, but it will be only a tenth of US' in 2050.

2. While the world is likely to be multipolar in the economic sphere, it is expected to continue to be firmly unipolar in the military sphere as the century unfolds. In the case of China especially it will face not only the US, but a US-based alliance structure whose total military and strategic capacity will far outweigh China's unless current strategic alignments are fundamentally altered (<u>Table 3</u> and <u>Fig. 5</u>). While China could well become the dominant regional military power, it is most unlikely that it will be even a regional hegemon, much less a global one. Military-wise, the 21<sup>st</sup> century will still be a US and Western-centric century.

3. Asia is a house deeply divided. Talk of "Asia" or an "Asian" century can even be meaningless. Asia is more individual economies and states sometimes at odds with one another rather than a collective and coherent whole. Indeed, Asia is more a geographical and cultural entity and little else, and it is difficult to envisage Asia as becoming much more in the years to come. When it suits them even individual Asian nations will stretch the meaning of 'Asia' to include non-Asian entities. Rivalries are strong and persistent and susceptible to becoming sharper when one or other state appears to be on the ascendency and threatening the existing balance. Regional states often prefer to align themselves with extra-regional states against each other on vital security issues. In such circumstances it is difficult to conceive of an 'Asian' century.

Nevertheless, while in my view it would be stretching credulity to call the century that is unfolding the Asian century, it cannot be denied that East Asia and South Asia are undergoing spectacular change. A once great region with great empires and civilizations that became a subject continent is now regaining its dignity and resuming its place at the table. Due largely to the sized of China and India, never before in history will so many millions have been rescued from human poverty and deprivation.

But the point I would really like to make in my brief presentation is not so much whether this is going to be a largely unipolar Asian century or a multipolar one, or the scale of the change that is taking place. Rather it is what Asia must do with its ascendant power to best serve its interests, and how the major powers in Asia and elsewhere as well as international institutions manage the profound change.

In the past as new powers emerged and others declined, the new challenged the resisting order of the old and replaced it with theirs. Often the process was bloody and destructive. The 21<sup>st</sup> century however appears to some extent to be different. Global economic and financial institutions are responding to the power shift by accommodating the rising nations. The G8 has become the G20, and the World Bank and IMF are granting stronger representation to emerging economies. The prevailing economic order therefore is adapting rather than resisting.

The picture however is not quite the same on the political and security front. Structurally the UN is still mired in the past and has failed to reflect and accommodate the emerging global balance. Japan and India at least are qualified to be permanent members of the UN Security Council, though prevailing values are that they do not possess veto power. The entire UN structure in fact requires reform.

Nations in the great arc from Japan to India that embraces East Asia and South Asia also require doing much more to be at peace with themselves and with the rest of the world to be more worthy stakeholders if not inheritors of the 21<sup>st</sup> century. Great statesmanship is called for on all sides to moderate suspicions, trim rivalries and defuse if not resolve territorial disputes.

The Prime Minister this morning dwelt at length on the regional architecture. I think architecture in the region must first place the greatest emphasis on bilateral relations as the basic building block of regional collaboration. If bilateral relations are good the region will take care of itself. The importance of bilateral relations is especially important in the constructive rise of Asia, and this applies to virtually every country and every neighbour in the region. The most important for the region as a whole of course are relations between China and Japan, and China and the US.

Next in importance would be the sub-regional mechanism of ASEAN. All Asia and the Asia Pacific have a fundamental stake in the success of ASEAN because ASEAN not only serves itself. It underpins the entire regional architecture for political, security and economic cooperation, excepting APEC. As Simon and other have said, if ASEAN desires leadership, it cannot be by default. ASEAN must be more worthy of leadership.

In this region where the forces of economic integration are powerful geopolitics is still very much out of synch with the evolving converging geo-economics. Problems like the one on the Korean peninsula and on-going violent conflicts present their own unique and complex challenges. Elsewhere however security cannot but be increasingly mutual, common and cooperative among the countries of East Asia and South Asia. Military alliances need to be more inclusive, not exclusive and further fortified when the

balance is already overwhelmingly in their favour. Persisting in doing this when there is no real need borders on the provocative, and encourages reactions which further feed on each other.

Gradually transforming and expanding exclusive alliances to become more inclusive ones would appear to be naïve and impractical if not impossible, especially to the hard-core realist. But once a bold and enlightened leader appears on the scene, challenges conventional wisdom and initiates a new paradigm, we wonder why we thought all this was so difficult before. When two or more such leaders meet, a whole new era begins.

In the end however, what this century will mean to Asia will depend most on what countries in Asia do within their own borders. Asia can only be the sum of its parts. It its parts are wanting, the whole must suffer. The rise of Asia must be meaningful not to presidents, prime ministers and princes, or to leaders deftly choreographing high policy among nations, but to their people. Unless the millions of deprived in Asia have a sure and healthy meal on their table, security when they step out of the door and a choice as to who will be their leaders and how they should be governed, an 'Asian' century would not be very meaningful.

Table 1
The G20 Economies

| Average Annual C  | SDP Growth                      |                             | Real GDP Figures are in US\$bn, in 2005 prices and exchange rates |        |        |        |  |
|-------------------|---------------------------------|-----------------------------|---|--------|--------|--------|--|
| Percentage change | e (y/y)                         |                             |   |        |        |        |  |
|                   | Pre-Crisis Trend<br>(1997-2007) | Crisis Years<br>(2007-2009) | Projections<br>(2009-2050)  | 2009   | 2030   | 2050   |  |
| Argentina         | 2.6                             | 2.0                         | 4.1   | 223    | 527    | 1,267  |  |
| Australia         | 3.6                             | 1.5                         | 2.9   | 787    | 1,501  | 2,257  |  |
| Brazil            | 2.8                             | 2.2                         | 4.1   | 1011   | 2,440  | 6,020  |  |
| Canada            | 3.3                             | -1.0                        | 2.6   | 1171   | 2,083  | 3,154  |  |
| China             | 9.6                             | 8.8                         | 5.6   | 3,335  | 21,479 | 46,265 |  |
| France            | 2.4                             | -1.0                        | 2.1   | 2,203  | 3,323  | 4,528  |  |
| Germany           | 1.6                             | -2.1                        | 1.4   | 2,833  | 3,593  | 4,535  |  |
| India             | 7.0                             | 6.3                         | 5.9   | 1,065  | 5,328  | 15,384 |  |
| ndonesia          | 2.7                             | 5.0                         | 4.8   | 354    | 1,073  | 2,975  |  |
| taly              | 1.5                             | -3.1                        | 1.3   | 1,732  | 2,197  | 2,580  |  |
| Japan             | 1.1                             | -3.1                        | 1.1   | 4,467  | 5,786  | 6,216  |  |
| Korea             | 4.3                             | 0.6                         | 2.5   | 945    | 2,122  | 2,812  |  |
| Mexico            | 3.3                             | -3.1                        | 4.3   | 866    | 2,397  | 5,709  |  |
| Russia            | 5.7                             | -1.2                        | 3.3   | 869    | 2,487  | 4,297  |  |
| Saudi Arabia      | 3.2                             | 1.7                         | 4.8   | 348    | 896    | 2,419  |  |
| South Africa      | 3.7                             | 0.4                         | 4.3   | 271    | 791    | 1,919  |  |
| Гurkey            | 4.0                             | -2.9                        | 4.4   | 509    | 1,437  | 3,536  |  |
| United Kingdom    | 2.9                             | -1.9                        | 2.1   | 2,320  | 3,597  | 4,997  |  |
| United States     | 3.0                             | -1.2                        | 2.7   | 12,949 | 22,258 | 38,646 |  |

Source: Uri Dadush and Bennett Stancil, *The World Order in 2050*, Washington, DC: Carnegie Endownment for International Peace, April 2010, at <a href="http://www.carnegieendowment.org/publications/?fa=view&id=40648">http://www.carnegieendowment.org/publications/?fa=view&id=40648</a> [accessed 6 June 2010].

The 10 Largest Economies in 2050

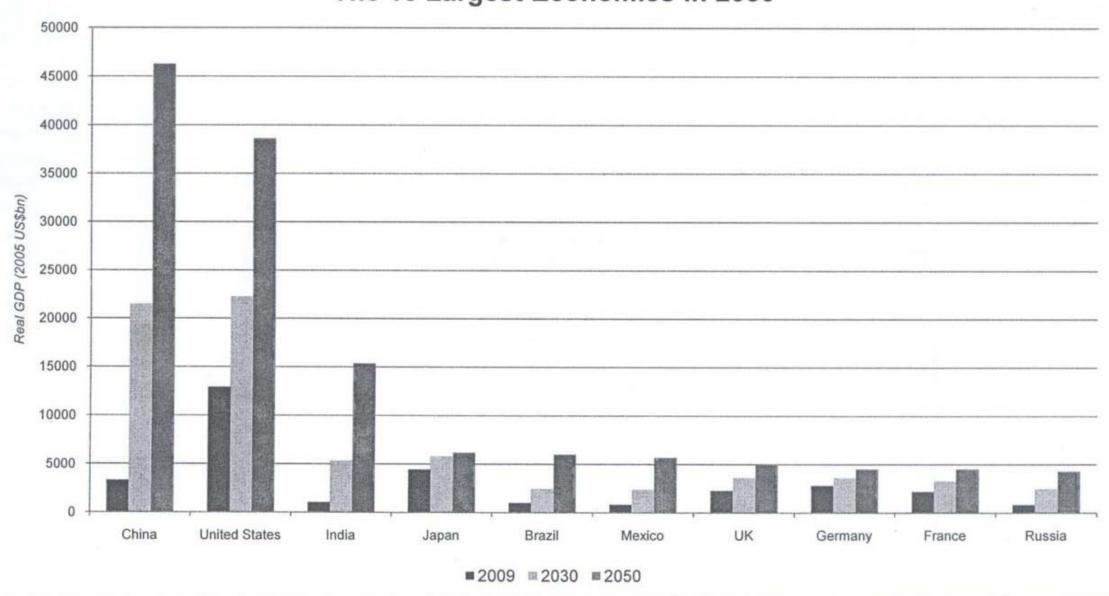


Table 2

## GDP Per Capita of the G20 Economies

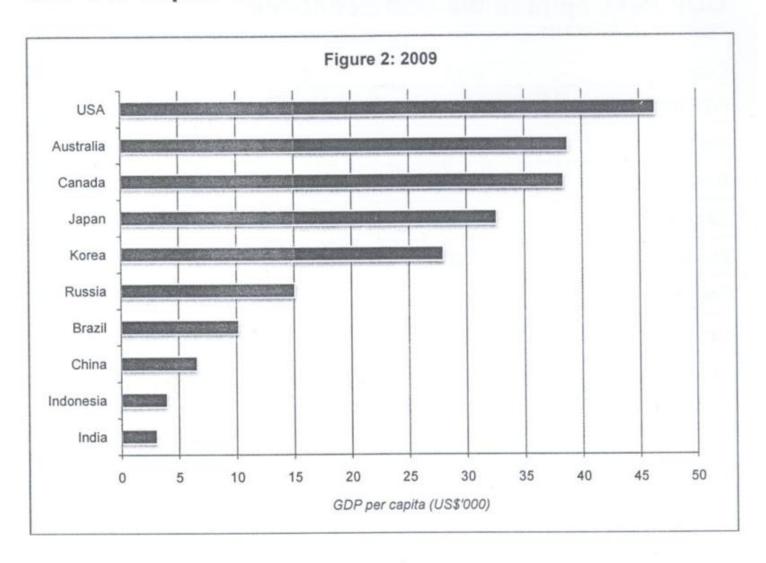
Figures are in US dollars

| Country      | 2009   | 2030*  | 2050*  |  |
|--------------|--------|--------|--------|--|
| Argentina    | 13,800 | 11,159 | 24,871 |  |
| Australia    | 38,800 | 58,505 | 78,575 |  |
| Brazil       | 10,200 | 11,237 | 27,550 |  |
| Canada       | 38,400 | 51,950 | 71,014 |  |
| China        | 6,600  | 14,687 | 32,649 |  |
| France       | 32,800 | 49,989 | 66,915 |  |
| Germany      | 34,100 | 46,150 | 64,323 |  |
| India        | 3,100  | 3,589  | 9,533  |  |
| Indonesia    | 4,000  | 3,952  | 10,326 |  |
| Italy        | 30,300 | 36,894 | 45,211 |  |
| Japan        | 32,600 | 49,274 | 61,146 |  |
| Korea        | 28,000 | 43,177 | 63,797 |  |
| Mexico       | 13,500 | 18,955 | 44,268 |  |
| Russia       | 15,100 | 19,299 | 37,012 |  |
| Saudi Arabia | 20,400 | 24,518 | 55,408 |  |
| South Africa | 10,100 | 14,454 | 33,784 |  |
| Turkey       | 11,200 | 15,900 | 36,308 |  |
| UK           | 35,200 | 52,931 | 69,053 |  |
| USA          | 46,400 | 60,160 | 95,675 |  |

<sup>\*</sup> The figures for 2030 and 2050 are in 2005 prices and exchange rates

Sources: GDP per capita estimates for 2009: US Central Intelligence Agency, *The World Factbook* 2009, Washington, DC: CIA, 2009, at <a href="https://www.cia.gov/library/publications/the-world-factbook/index.html">https://www.cia.gov/library/publications/the-world-factbook/index.html</a> [accessed 6 June 2010]; Total GDP projections for 2030 and 2050: Uri Dadush and Bennett Stancil, *The World Order in* 2050, Washington, DC: Carnegie Endownment for International Peace, April 2010, at <a href="http://www.carnegieendowment.org/publications/?fa=view&id=40648">http://www.carnegieendowment.org/publications/?fa=view&id=40648</a> [accessed 6 June 2010]; Population figures for 2030 and 2050: United Nations, Population Division, *World Population Prospects: The 2008 Revision Population Database*, New York: United Nations, 2008, at <a href="http://esa.un.org/unpp/index.asp?panel=1">http://esa.un.org/unpp/index.asp?panel=1</a> [accessed 6 June 2010].

# GDP Per capita of Selected Countries - 2009 and 2050



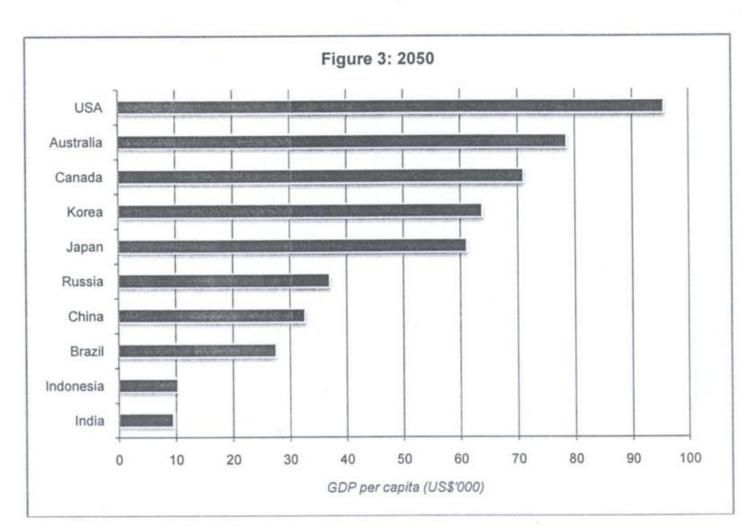


Table 3: Military expenditure of selected countries in constant US dollars, 2000-2009

Figures are in US\$ million, at constant 2005 prices and exchange rates.

| Country            | 2000    | 2001    | 2002    | 2003    | 2004    | 2005    | 2006    | 2007    | 2008    | 2009    | Total*    |
|--------------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|-----------|
| USA                | 377,228 | 380,271 | 426,982 | 485,975 | 529,673 | 554,930 | 563,549 | 578,340 | 616,073 | 663,255 | 5,176,276 |
| France             | 62,707  | 62,496  | 63,779  | 65,716  | 67,520  | 66,096  | 66,449  | 66,673  | 66,009  | 67,316  | 654,761   |
| UK                 | 54,055  | 55,909  | 59,310  | 62,618  | 62,352  | 62,397  | 62,274  | 63,042  | 65,615  | 69,271  | 616,843   |
| China <sup>b</sup> | 31,200  | 38,400  | 44,400  | 48,500  | 53,100  | 59,000  | 68,800  | 77,900  | 86,200  | 98,800  | 606,300   |
| Japan              | 47,496  | 48,009  | 48,496  | 48,596  | 48,225  | 47,888  | 47,347  | 47,124  | 46,296  | 46,859  | 476,336   |
| Russia⁵            | 29,700  | 33,000  | 36,600  | 39,000  | 40,600  | 44,200  | 48,400  | 52,500  | 58,300  | 61,000  | 443,300   |

<sup>\*</sup> The final column shows total military expenditure by individual countries from 1999 to 2008.

Source: Stockholm International Peace Research Institute (SIPRI), Military Expenditure Database (2010), at http://milexdata.sipri.org [accessed 6 June 2010].

<sup>&</sup>lt;sup>b</sup> Figures for China and Russia are estimates

